BEFORE THE

NATIONAL LABOR RELATIONS BOARD

In the Matter of:

THE TRUSTEES OF COLUMBIA UNIVERSITY IN THE CITY OF NEW YORK,

Case No. 2-RC-143012

Employer,

and

GRADUATE WORKERS OF COLUMBIA - GWA, UAW,

Petitioner.

The above-entitled matter came on for hearing pursuant to Notice, before AUDREY EVEILLARD, Hearing Officer, at the Jacob Javits Federal Building, 26 Federal Plaza, New York, New York on Tuesday, March 31, 2015, at 10:00 a.m.

APPEARANCES

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On behalf of the Employer:
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    On Behalf of the Petitioner:
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4	JOINT		
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7	P-1	29	
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- 2 (Time Noted: 10:48 a.m.)
- 3 HEARING OFFICER EVEILLARD: On the record.
- 4 The hearing will now be in order. This is a formal
- 5 hearing, "In the Matter of Columbia University," Case Number 2-
- 6 RC-143012 before the National Labor Relations Board. The
- 7 Hearing Officer appearing for the Board is Audrey Eveillard,
- 8 myself. And the hearing is being conducted at 26 Federal Plaza
- 9 in the hearing room adjacent to Room 3614, New York, New York.
- 10 All the parties have been informed of the procedures at
- 11 the formal hearing before the Board by service of a Statement
- 12 of Standard Procedures, with the Notice of Hearing. I have
- 13 additional copies of the statement for distribution if any
- 14 party wishes for more.
- 15 All parties please note that the official reporter makes
- 16 the official -- makes the only official transcript of these
- 17 proceedings. And all citations, arguments, and briefs, if
- 18 briefs are to be submitted, must refer to the official record.
- 19 In the event that any of the parties wish to make off the
- 20 record remarks, requests to make such remarks should be
- 21 directed to the Hearing Officer, not to the official reporter.
- 22 Statement of reasons in support of motions and objections
- 23 should be specific and concise. Exceptions automatically
- 24 follow all adverse rulings.
- Objections and exceptions may on appropriate request be

- 1 permitted to, on appropriate request, be permitted to an entire
- 2 line of questioning.
- 3 The parties are reminded that witnesses should neither
- 4 seek nor receive assistance from others in the hearing room
- 5 while testifying.
- 6 Will counsel and other representatives please state their
- 7 appearances, name, and addresses for the record. Petitioner?
- 8 MR. MEIKLEJOHN: For the Petitioner, Thomas W. Meiklejohn.
- 9 MS. ROTHGEB: And Nicole Rothgeb.
- 10 MR. MEIKLEJOHN: Livingston, Adler, Pulda, Meiklejohn &
- 11 Kelly, 557 Prospect Avenue, Hartford, Connecticut 06105.
- MR. PLUM: For the Respondent, Bernard Plum, Ed Brill and
- 13 Matthew Batastini of Proskauer Rose, Eleven Times Square, New
- 14 York, New York. And Patricia Catapano from the General Counsel
- 15 Office of Columbia University.
- 16 HEARING OFFICER EVEILLARD: Are there any other
- 17 appearances?
- 18 (No response.)
- 19 HEARING OFFICER EVEILLARD: Let the record show no
- 20 response.
- 21 Are there any other persons, parties, or labor
- 22 organizations in the hearing room at this time who claim an
- 23 interest in this proceeding?
- 24 (No response.)
- 25 HEARING OFFICER EVEILLARD: Let the record show no

- 1 response.
- 2 At this time, I propose to receive the Formal Papers.
- 3 They have been marked as Board's Exhibit Number 1. This
- 4 exhibit has already been shown to the parties. Are there any
- 5 objections to its introduction?
- 6 MR. MEIKLEJOHN: No objection for the Union.
- 7 MR. PLUM: No objection.
- 8 HEARING OFFICER EVEILLARD: Since there are no objections,
- 9 the Formal Papers are received into evidence.
- 10 (Board's B-1 marked and received.)
- 11 HEARING OFFICER EVEILLARD: Okay, Petitioner, please state
- 12 for the record the correct and complete name of the Petitioner
- 13 as set forth in its Constitutions and Bylaws, listing any and
- 14 all variations.
- 15 MR. MEIKLEJOHN: Well, the Petitioner in this case is
- 16 Graduate Workers of Columbia GWC, UAW. It's an organizing
- 17 committee affiliated with the United Auto Workers. Or with the
- 18 International Union, United Automobile, Aerospace and
- 19 Agricultural Implement Workers of America. But the Petitioner
- 20 is Graduate Workers of Columbia GWC, UAW.
- 21 HEARING OFFICER EVEILLARD: Mr. Plum, please state the
- 22 correct corporate name of the Employer, as appears on the
- 23 certificate of incorporation.
- MR. PLUM: It's Columbia University in the City of New
- 25 York. The Trustees of Columbia University in the City of New

- 1 York.
- 2 HEARING OFFICER EVEILLARD: Is that the name designated on
- 3 the petition?
- 4 MR. PLUM: No. I don't think so.
- 5 MR. MEIKLEJOHN: The petition just names Columbia
- 6 University.
- 7 HEARING OFFICER EVEILLARD: Do you wish to amend the
- 8 petition to reflect the Employer's correct corporate name as
- 9 stated by counsel?
- 10 MR. MEIKLEJOHN: Sure. Yes. So moved.
- 11 HEARING OFFICER EVEILLARD: Any objections?
- 12 MR. PLUM: No.
- 13 HEARING OFFICER EVEILLARD: Hearing no objections, the
- 14 amendment to the petition is granted.
- 15 Are there any motions to intervene in this proceeding?
- 16 Are there any motions to intervene in these proceedings to --
- 17 are there any motions to intervene in this proceeding at this
- 18 time?
- 19 (No response.)
- 20 HEARING OFFICER EVEILLARD: Let the record show no
- 21 response.
- 22 It's my understanding that from the off the record
- 23 discussions that the parties have one Joint stipulation which
- 24 was handed to me, which I will now read into the record? Or
- 25 would you like to read it into the record?

- 1 MR. MEIKLEJOHN: No, I was -- we're going to offer it as
- 2 an exhibit, as well, is my understanding. It's going to be
- 3 Joint Exhibit 1.
- 4 MR. PLUM: Joint Exhibit 1.
- 5 MR. MEIKLEJOHN: And I understand that there is a request
- 6 from the Employer that it also be read into the record. But I
- 7 would now -- I would move the introduction of Joint Exhibit 1.
- 8 HEARING OFFICER EVEILLARD: Any objections?
- 9 MR. PLUM: With the understanding that it's going to be
- 10 read into the record.
- 11 HEARING OFFICER EVEILLARD: I'm going to read it right
- 12 now.
- 13 MR. PLUM: Okay.
- 14 HEARING OFFICER EVEILLARD: Okay.
- 15 (Joint's J-1 marked and received.)
- MR. BRILL: Would you rather have -- I'm happy to read it
- 17 if --
- 18 HEARING OFFICER EVEILLARD: Go ahead. Please.
- 19 MR. BRILL: Just because I'm more familiar with it.
- 20 Can you hear me on the microphone?
- 21 HEARING OFFICER EVEILLARD: You have to be a little
- 22 louder.
- MR. BRILL: We used to use the lapel microphones, but I
- 24 guess that's not --
- The Employer, one of the nation's oldest private

- 1 institutions of higher education is located in the New York
- 2 metropolitan area. Its main campus is located in Morningside
- 3 Heights (the "Morningside Heights campus") in Manhattan between
- 4 116th Street and 120th Street, along Broadway. Columbia also
- 5 has a Health Sciences campus, located in Washington Heights at
- 6 168th Street and Fort Washington Avenue; and research
- 7 facilities in Palisades, New York (the "Lamont-Doherty
- 8 Observatory") and Irvington, New York (the "Nevis
- 9 Laboratories"). Columbia has an enrollment of about 30,000
- 10 students.
- 11 Columbia is governed by a 24-member Board of Trustees,
- 12 which is responsible for the overall management of the
- 13 University. The President of Columbia University is hired by
- 14 the Board of Trustees, serves as the University's chief
- 15 executive officer, and is responsible for Columbia's
- 16 administrative and academic affairs. The Provost (the
- 17 "Provost"), is Columbia's chief academic officer. Academically
- 18 the University has three main areas: the Arts and Sciences
- 19 (which accounts for about half of Columbia's student body), the
- 20 Health Sciences, and the professional schools (the Graduate
- 21 School of Business, the Fu Foundation School of Engineering and
- 22 Applied Science, the School of Journalism, the School of Law,
- 23 the School of Architecture Planning and Preservation, the
- 24 School of International and Public Affairs ("SIPA"), and the
- 25 School of Social Work.) A number of the schools that fall

- 1 within these three main academic areas are further broken down
- 2 into departments and academic programs. The heads of each of
- 3 these primary academic areas, the Executive Vice President for
- 4 Arts and Sciences, and the Deans of the professional schools
- 5 report to the Provost.
- 6 The Executive Vice President of Health and Biomedical
- 7 Sciences reports to the President. The Executive Vice
- 8 President of Arts and Sciences oversees a number of Schools
- 9 that do not report directly to the Provost. These include the
- 10 School of the Arts, Columbia College, the School of Continuing
- 11 Education, the School of General Studies, and the Graduate
- 12 School of Arts and Sciences ("GSAS"). The Executive Vice
- 13 President for Health and Biomedical Sciences is also
- 14 responsible for a number of schools that report to him. These
- 15 are the School -- the College of Physicians and Surgeons
- 16 (Columbia's Medical School), the School of Dental Health, the
- 17 School of Nursing, and the Joseph P. Mailman School of Public
- 18 Health ("SPH"). Columbia also has a University Senate, which
- 19 is composed of faculty, administration, and student
- 20 representatives. The University Senate is primarily an
- 21 advisory body, and issues relating to educational policies,
- 22 physical development, budget, and the University's external
- 23 relations are within the Senate's purview. In regards to the
- 24 University's budget, individual schools develop a budget each
- 25 year with the assistance of the Executive Vice President for

- 1 Finance. The individual budgets must ultimately be approved by
- 2 the Board of Trustees.
- 3 Columbia offers a number of degrees, including
- 4 undergraduate degrees from Columbia College, the general -- the
- 5 School of General Studies and the Fu Foundation School of
- 6 Science and Engineering --
- 7 I think that's actually the wrong name of the school.
- 8 Yeah, that should say Fu Foundation School of Engineering and
- 9 Applied Science.
- 10 -- a variety of professional degrees from the professional
- 11 schools, a Master of Arts ("MA"), Master of Philosophy
- 12 ("M.Phil.") and a Ph.D. In general, doctoral students are
- 13 awarded the M.Phil. degree before completion of the
- 14 requirements that lead to the award of a Ph.D.
- 15 Ph.D. programs are offered exclusively through GSAS,
- 16 irrespective of whether a program sits in the School of Arts
- 17 and Sciences. For example, Ph.D. programs that sit in the
- 18 Health Sciences Campus and Basic Science departments, such as
- 19 Anatomy and Cell Biology, and Physiology and Cellular
- 20 Biophysics, are awarded and administered by GSAS; and these
- 21 students attend GSAS graduations, not Health Sciences
- 22 graduations. In total, there are 61 Ph.D. programs offered at
- 23 the University, with 30 of those programs based in the Graduate
- 24 School of Arts and Sciences departments, and the other 31 Ph.D.
- 25 programs sitting in the other Schools. The GSAS establishes

- 1 the minimum requirements students must meet in order to earn
- 2 the Ph.D. degree, although individual departments may exert
- 3 influence over Ph.D. programs within the parameters set by the
- 4 GSAS. In many cases, applications to Ph.D. programs are made
- 5 directly to the GSAS, but after reviewing the applications and
- 6 selecting suitable applicants, the GSAS forwards the
- 7 applications to Ph.D. programs to individual departments for
- 8 further scrutiny and selection. Generally, doctoral students
- 9 must successfully complete required course work, then pass one
- 10 or two rounds of qualifying exams, written and/or oral. At
- 11 this point in their academic program, Columbia's doctoral
- 12 students are awarded their M.Phil. degree and begin the
- 13 research phase of the program, which culminates in a
- 14 dissertation. After the successful defense and completion of
- 15 the dissertation, the doctoral student is eligible to be
- 16 awarded the Ph.D. degree.
- 17 That concludes the stipulation.
- 18 HEARING OFFICER EVEILLARD: Okay, thank you.
- 19 MR. MEIKLEJOHN: Yeah, we do agree that the correct name
- 20 of the Foo Foundation School is Foo Foundation School of
- 21 Engineering and Applied Sciences.
- 22 HEARING OFFICER EVEILLARD: Okay. At this time I'll read
- 23 the commerce information and the parties can state whether or
- 24 not they will stipulate to it.
- Columbia University, herein "the Employer," is a New York

- 1 corporation which has -- which operates a private university
- 2 maintaining its principle office at 2060 Broadway at 116th
- 3 Street, in the city and state of New York, where it is and has
- 4 been continuously engaged in providing educational and related
- 5 services.
- 6 Annually, in the course and conduct of its operations, the
- 7 Employer derives gross revenue in excess of \$1 million. And
- 8 purchases goods and materials valued in excess of 50,000
- 9 directly from suppliers located outside the state of New York.
- 10 Do the parties so stipulate?
- 11 MS. CATAPANO: And the name of the University should be
- 12 "The Trustees" --
- 13 COURT REPORTER: You have to speak louder.
- 14 MR. PLUM: The name should be consistent with what was
- 15 said earlier, which is The Trustees of Columbia University in
- 16 the City of New York.
- 17 HEARING OFFICER EVEILLARD: So noted. But for purposes of
- 18 the hearing, I think it's enough to say "Columbia University."
- 19 MR. PLUM: If we all understand that that's what we mean.
- 20 HEARING OFFICER EVEILLARD: Right.
- 21 MR. PLUM: And the address, I'm not sure the address is
- 22 correct.
- 23 MS. CATAPANO: The address -- that's an old address.
- 24 HEARING OFFICER EVEILLARD: It's an old address? What's
- 25 the correct address?

- 1 MS. CATAPANO: 535 West 116th Street.
- 2 HEARING OFFICER EVEILLARD: Okay. Other than those two
- 3 amendments, do the parties stipulate that the commerce
- 4 information is correct?
- 5 MR. PLUM: Yes.
- 6 MR. MEIKLEJOHN: So stipulated.
- 7 HEARING OFFICER EVEILLARD: Okay. Do the parties
- 8 stipulate that the Graduate Workers of Columbia GWC, UAW is a
- 9 labor organization within the meaning of Section 2(5) of the
- 10 National Labor Relations Board -- Relations Act -- Labor
- 11 Relations Act, as amended?
- 12 MR. MEIKLEJOHN: So stipulated.
- MR. PLUM: Yeah, no that -- we won't stipulate to that. I
- 14 mean, we -- I think this issue has come up in other cases where
- 15 an organizing committee was not a labor organization. And the
- 16 students aren't employees. So we can't stipulate to that.
- 17 MR. MEIKLEJOHN: Can I just ask a question? Is the
- 18 question that they would not be a labor organization because
- 19 the employees who participate you contend -- or the individuals
- 20 who participate you contend are not employees?
- 21 MR. PLUM: Yes, that's one issue. The other issue is
- 22 whether an organizing committee is a labor organization.
- 23 MR. MEIKLEJOHN: Okay.
- 24 HEARING OFFICER EVEILLARD: Hold on.
- 25 MR. MEIKLEJOHN: All right.

- 1 HEARING OFFICER EVEILLARD: Go ahead.
- 2 MR. MEIKLEJOHN: So we will have to call a witness to
- 3 establish that employees participate and it exists for the
- 4 purposes of collective bargaining.
- 5 Although, I think the filing of the petition should
- 6 establish that second -- that second requirement.
- 7 HEARING OFFICER EVEILLARD: Does the Employer decline at
- 8 this time to recognize the Petitioner as the exclusive
- 9 bargaining representative of the employees petitioned for,
- 10 until such time as it is certified as such and a appropriate
- 11 bargaining unit determined by the Board?
- 12 MR. PLUM: That's correct.
- 13 HEARING OFFICER EVEILLARD: Okay. It is my understanding
- 14 from off the record discussions that the Employer has no
- 15 history of collective bargaining with a union; is that correct?
- 16 MR. PLUM: For this -- not for this group of individuals,
- 17 that's correct.
- 18 HEARING OFFICER EVEILLARD: Okay. And it's my
- 19 understanding that there's no contract bar to this proceeding?
- 20 MR. MEIKLEJOHN: Correct.
- 21 MR. PLUM: Correct.
- 22 HEARING OFFICER EVEILLARD: The unit sought by the
- 23 Petitioner as set forth in Petitioner 2-RC-143012 is as
- 24 follows: included in the unit would be all student employees
- 25 who provide instructional services, including graduated and

- 1 undergraduate teaching assistants, and all departmental
- 2 research assistants employed by the Employer at all of its
- 3 facilities, including Morning Heights -- Morningside Heights,
- 4 Health Sciences, LaMont Doder, and Nevis facilities, employed
- 5 at the Employer's facilities.
- 6 MR. MEIKLEJOHN: There are more specifications in the
- 7 petition, itself.
- 8 HEARING OFFICER EVEILLARD: Okay.
- 9 MR. MEIKLEJOHN: Do you want me to read the petition?
- 10 HEARING OFFICER EVEILLARD: Sure.
- 11 MR. MEIKLEJOHN: Read it into the record? Okay.
- 12 The Union is seeking to represent all student employees
- 13 who provide instructional services, including graduate and
- 14 undergraduate teaching assistants (teaching assistants,
- 15 teaching fellows, law associates, preceptors, instructors,
- 16 listening assistants, course assistants, readers and graders)
- 17 and all graduate research assistants (including those
- 18 compensated through training grants) and all departmental
- 19 research assistants employed by the Employer at all of its
- 20 facilities, including Morningside Heights Health Science,
- 21 Lemont Dougherty and Nevis facilities.
- 22 HEARING OFFICER EVEILLARD: And excluded?
- MR. MEIKLEJOHN: All other employees, guards and
- 24 supervisors as defined in the Act.
- 25 HEARING OFFICER EVEILLARD: Does the petition have any

- 1 amendments for the petitioned for unit?
- 2 MR. MEIKLEJOHN: No. No, we do not, not at this time.
- 3 HEARING OFFICER EVEILLARD: And it's my understanding that
- 4 the Employer disagrees with the unit sought, described above,
- 5 is an appropriate unit?
- 6 MR. PLUM: Correct.
- 7 HEARING OFFICER EVEILLARD: And Employer claims that the
- 8 unit sought is not an appropriate unit because the graduate
- 9 students are not employees under the Act; is that correct?
- 10 MR. PLUM: That's correct. And even if they were, it
- 11 wouldn't be an appropriate unit.
- 12 HEARING OFFICER EVEILLARD: Okay. Off the record.
- 13 (Whereupon, a brief recess was taken.)
- 14 HEARING OFFICER EVEILLARD: Back on the record.
- 15 At this time I would like the Employer to state its
- 16 position with respect to the petitioned for unit on the record.
- 17 MR. BRILL: I'll state it briefly.
- 18 First of all, the petition was properly dismissed by the
- 19 Regional Director under the governing authority, Brown
- 20 University, which held that students who provide services to
- 21 their university in connection with their educational programs
- 22 are not employees within the meaning of the National Labor
- 23 Relations Act. And we believe that Brown was correctly
- 24 decided. And although this case was remanded by the Board for
- 25 creation of a factual record, with respect to possible

- 1 reconsideration of Brown, we believe that the record to be
- 2 created here will demonstrate that Brown was correctly decided.
- 3 And that the holding of Brown should remain in place going
- 4 further with respect to the potential unit in the event that --
- 5 unlikely event that Brown were to be reversed.
- 6 Nonetheless, there are some significant problems with
- 7 respect to the unit description. As I think you're aware,
- 8 there was a prior decision by the Region about 15 years ago and
- 9 the Regional Director at that time excluded certain categories
- 10 on the basis that they were temporary because they're
- 11 appointments typically lasted no more than one or two
- 12 semesters.
- 13 We understand that the Petitioner is now seeking to
- 14 include students who may have similar temporary appointments.
- 15 And our position is that in general, Masters students and
- 16 undergraduate students who have positions that might otherwise
- 17 come within the definition of the unit, should be excluded in
- 18 large part because they -- they're in these positions on a
- 19 temporary basis. And also because they completely lack any
- 20 community of interest with Ph.D. students, for many reasons.
- There are also a number of positions that are identified
- 22 in the unit -- in the petition who don't either -- these
- 23 positions don't exist anymore. For example, law associate is
- 24 not a student position. It's my understanding the University
- 25 no longer has listening assistants. Course assistant is not

- 1 a -- it's not an appointed position. It may be a title that's
- 2 used in some departments on a casual basis. And similarly,
- 3 graders is, I believe, just a colloquial description of
- 4 students who are formerly appointed as readers.
- 5 With respect to students on training grants who are
- 6 expressly included in the petition, the students in training
- 7 grants do not have appointments of any kind. They're simply
- 8 supported in the same way as students who are on fellowships.
- 9 So we disagree that there's any basis for including students on
- 10 training grants.
- 11 So basically, our position is that the petition is
- 12 correctly dismissed and should be dismissed again after the
- 13 hearing. In fact, I would say that the Regional Director is
- 14 compelled in any event to dismiss the petition at the end of
- 15 this hearing, subject to another application to the Board, to
- 16 determine at that point based on the record whether a majority
- 17 of the Board is still in reviewing the case.
- 18 HEARING OFFICER EVEILLARD: Mr. Meiklejohn?
- 19 MR. MEIKLEJOHN: As counsel indicated, the principle issue
- 20 here is whether people who do the work of Columbia University,
- 21 whose work generates income for Columbia, and who are
- 22 compensated for doing that work should be denied the right to
- 23 organize through the procedures of the National Labor Relations
- 24 Board, just because they also happen to be students at that
- 25 same institution that employs them.

- Outside of the jurisdiction of the National Labor
- 2 Relations Board, in the public sector, graduate students,
- 3 employees are organizing and successfully negotiating
- 4 collective bargaining agreements. Even within the private
- 5 sector, here in New York, graduate student employees at New
- 6 York University have successfully organized and are negotiating
- 7 a collective bargaining agreement, outside of the procedures of
- 8 the National Labor Relations Board, because the NLRB decided in
- 9 Brown to withdraw those procedures and make them unavailable to
- 10 student employees who wished to form a union.
- 11 So our position with respect to *Brown*, first of all, as
- 12 we've already argued once, is that it is a decision that
- 13 ignores the broad definition of employee in the statute. It
- 14 ignores relevant precedent in all sorts of other areas
- 15 involving the employee status of people who are also students.
- 16 It creates an artificial category of people who are "primarily
- 17 students" without offering any explanation or any justification
- 18 for why someone can't be both an employee and a student like an
- 19 apprentice, like an intern or a resident at a medical school.
- 20 There is simply no logical justification for creating this
- 21 artificial dichotomy between students and employees.
- 22 And the decision relies entirely upon imagined threats to
- 23 academic freedom and the relationship between students and
- 24 faculty, which had no justification or basis in the record in
- 25 Brown, and no empirical justification anywhere.

- 1 We submit that the imagined dangers of collective
- 2 bargaining for graduate student employees is based upon a
- 3 negative attitude towards collective bargaining that is
- 4 fundamentally inconsistent with the statute. It's states that
- 5 it was passed to promote collective bargaining.
- 6 With respect to the Regional Director's position, we'll
- 7 argue this in greater detail at the close of the hearing in our
- 8 briefs, but our position is that the decision of the Board --
- 9 the unanimous decision of the Board to re-open this case
- 10 clearly states that Brown should be reconsidered.
- 11 And to the extent that evidence is objected to on the
- 12 grounds that it was not relied upon Brown or was found to be
- 13 irrelevant in Brown, we would submit that that is not -- that
- 14 the Board's order re-opening this case clearly -- makes it
- 15 clear that is not a precedent that should govern what
- 16 evidence is received in this proceeding.
- 17 Our position further is that the footnote in that
- 18 decision, which states that it was -- in which two members of
- 19 the Board joined in stating that the petition that the Regional
- 20 Director was bound by the Brown decision and acted properly in
- 21 dismissing it, the fact that that footnote was not signed by
- 22 the other three members of the Board is something that we would
- 23 urge the Regional Director to consider very seriously when the
- 24 time comes for her to decide whether she is still bound and
- 25 obligated to follow Brown, which as we say is a decision that

- 1 cannot be reconciled with the statute or with logic or with the
- 2 policies of the Act or with the precedent interpreting that
- 3 decision.
- 4 The unit we are seeking to represent here in its broad
- 5 outlines tracks the unit found appropriate by the Regional
- 6 Director in the previous case, Case Number 2-RC-22358,
- 7 referenced by counsel. If there are -- obviously if there are
- 8 jobs that no longer exist, then we don't have to worry about
- 9 those people showing up to vote because they won't exist.
- 10 With respect to the undergraduate teaching assistants and
- 11 the Masters teaching assistants, they were included previously
- 12 and our position is that they do very similar work, if not
- 13 identical work, share a community of interest with the other
- 14 student employees that we're seeking, and should be included in
- 15 the unit.
- The one change that we're seeking from the Regional
- 17 Director's decision in 2-RC-22358 is to include a series of
- 18 categories of employees who were deemed -- who were excluded
- 19 from the bargaining unit as temporary employees. And
- 20 specifically, I hope I get them all, there were summer TAs,
- 21 SIPA TAS, S-I-P-A TAS, teaching fellows at the Law School, law
- 22 school research assistants, SIPA program assistants, and
- 23 service fellows.
- Now, we're not claiming that they should be included in
- 25 this case because of any change in the facts. We just -- we

- 1 would argue that the exclusion of these employees as temporary,
- 2 as alleged temporary employees should be considered or their
- 3 status as members of the bargaining unit should be considered
- 4 in light of the Board's decision in Kansas City Reparatory
- 5 Theater, which makes it clear that temporary employees do have
- 6 the right to organize. And that the question with respect to
- 7 temporary employees should be do they share a community of
- 8 interest with the balance -- with the remainder of the
- 9 employees?
- 10 And our position is that even though these employees are
- 11 appointed or hired for only a very short period, a shorter
- 12 period of time than most of the other people in the bargaining
- 13 unit, they share a community of interest with the other
- 14 employees in the bargaining unit, because they perform similar
- 15 duties. And because most of them also receive assignments on a
- 16 semester basis, which the employees who were found to be
- 17 appropriate in the previous case, they in most instances work
- 18 several semesters or repeated semesters, but most of their
- 19 assignments, at least in the teaching categories, are made on a
- 20 semester-by-semester basis.
- 21 So the fact that somebody is appointed and works only for
- 22 one semester does not mean that they lack a community of
- 23 interest with the other employees in the bargaining unit.
- So that's the change that we're seeking. But in the
- 25 broadest terms we are seeking to represent the unit that was

- 1 found appropriate in the previous Columbia case, with those
- 2 modifications for employees found temporary. And we are and
- 3 will be urging the Regional Director to decide this case based
- 4 upon all of the legal precedent and not just one case, which we
- 5 regard as a gross anomaly.
- 6 Thank you.
- 7 MR. BRILL: May I -- can I say a few words --
- 8 HEARING OFFICER EVEILLARD: Sure.
- 9 MR. BRILL: -- in response?
- 10 First of all, I'm not going to respond to the
- 11 mischaracterization of the Brown decision. We don't need to
- 12 debate the Brown decision.
- 13 COURT REPORTER: You've got to speak louder.
- MR. BRILL: I'm not going to respond to Counsel's
- 15 characterization or mischaracterization of the Brown decision.
- 16 I don't think it's necessary to get into that argument here.
- 17 But I just want to make a few points.
- 18 First of all, the prior Regional Director's decision was
- 19 actually vacated by the Board following the Brown decision. So
- 20 while we both refer to that decision, it is in no way binding.
- 21 It may have some guidance, but with respect to the
- 22 undergraduate -- the inclusion of the undergraduate students
- 23 and some of the Masters students in particular, we believe that
- 24 the Regional Director in the prior decision grossly erred in
- 25 including them in the bargaining unit.

- 1 We had appealed that issue to the Board and -- because the
- 2 case was -- the decision was vacated and the case dismissed,
- 3 there really is no precedent here with respect to
- 4 undergraduates and Masters students.
- With respect to the Kansas City Reparatory case, that case
- 6 really is not at all a basis for including the type of
- 7 temporary appointments that are involved here. That case
- 8 involved, as I recall, musicians who were on call. And while
- 9 they're individual assignments may have been for a limited
- 10 period of time, it was understood that every time there was a
- 11 need for people in that particular job, then they would be
- 12 called up. So one particular assignment may only be several
- 13 weeks or a month in duration, but the next time there was a
- 14 need for musicians they would, again, be the ones who were
- 15 employed.
- 16 Here there's absolutely no expectation of employment. And
- 17 the evidence will show that the categories that we're seeking
- 18 to exclude, and in many cases were excluded the last time,
- 19 simply are students, many of the Masters or undergraduate
- 20 students who were appointed for one semester and that's it. Or
- 21 maybe two semesters. And there's absolutely no expectation or
- 22 pattern that they're going to be reappointed the next time
- 23 there's a need for somebody in that category.
- 24 And the last thing I would say is that I think at least a
- 25 few of the categories that counsel for the Petitioner has

- 1 mentioned, do not -- they're not people who provide
- 2 instructional or research services. So I don't think they're
- 3 within the scope of the petition at all, as I understand it.
- 4 HEARING OFFICER EVEILLARD: Anything further?
- 5 MR. BRILL: No. We'll have a lot further --
- 6 MR. MEIKLEJOHN: Do you want me to argue with him more?
- 7 HEARING OFFICER EVEILLARD: No. Not at all.
- 8 MR. MEIKLEJOHN: I would be glad to. Didn't really think
- 9 you would want to encourage that.
- 10 HEARING OFFICER EVEILLARD: So at this time do you -- does
- 11 anybody want to offer opening statements? Or should we --
- MR. BRILL: I think those were our opening statements.
- 13 HEARING OFFICER EVEILLARD: I think we did.
- MR. MEIKLEJOHN: I think we did opening statements.
- 15 HEARING OFFICER EVEILLARD: Okay.
- 16 MR. MEIKLEJOHN: I did, anyway.
- 17 HEARING OFFICER EVEILLARD: Okay. It's my understanding
- 18 that we're not going to have any testimony today, but that
- 19 Petitioner has some documents that he would like to offer into
- 20 evidence.
- MR. MEIKLEJOHN: Yes. Yes, thank you. You have -- do you
- 22 want a set of the paper copies?
- MR. BRILL: Well, not unless there's some ruling that
- 24 they're --
- 25 MR. MEIKLEJOHN: Okay.

- 1 MR. BRILL: -- somehow relevant to this.
- 2 HEARING OFFICER EVEILLARD: These are?
- 3 MR. MEIKLEJOHN: These are collective bargaining
- 4 agreements at public sector universities, which we would be
- 5 offering for the purpose of demonstrating and establishing that
- 6 there is a growing pattern of collective bargaining among
- 7 employees in the job -- some of the job classifications that
- 8 we're seeking here in the public sector. And to go through
- 9 these one at a time, I --
- Shall I have them marked by the court reporter?
- 11 HEARING OFFICER EVEILLARD: You should.
- 12 MR. MEIKLEJOHN: Okay.
- 13 COURT REPORTER: Can we go off the record for a moment?
- 14 HEARING OFFICER EVEILLARD: Off the record.
- 15 (Whereupon, a brief recess was taken.)
- 16 HEARING OFFICER EVEILLARD: Back on the record.
- 17 MR. MEIKLEJOHN: The Petitioner moves --
- 18 MR. PLUM: We don't want them now. Okay, there's a
- 19 mistake in the ruling about their relevance --
- 20 COURT REPORTER: We're on the record.
- 21 MR. MEIKLEJOHN: Petitioner moves the introduction of the
- 22 following public sector collective bargaining agreements.
- 23 HEARING OFFICER EVEILLARD: As?
- MR. MEIKLEJOHN: Well, let's start with just as
- 25 Petitioner's Exhibit 1, we move the introduction of an

- 1 agreement between Rutgers and the Rutgers Council of AAUP
- 2 Chapters, AAUP-AFE.
- 3 (Petitioner's P-1 marked.)
- 4 MR. MEIKLEJOHN: And why don't we just stop with that
- 5 and --
- 6 HEARING OFFICER EVEILLARD: So we're not going to do it
- 7 1(a) or --
- 8 MR. MEIKLEJOHN: I'm just going to do 1 through 12.
- 9 HEARING OFFICER EVEILLARD: Okay.
- 10 MR. MEIKLEJOHN: Yeah. So do you want me to go -- do you
- 11 want me offer them all at once?
- 12 HEARING OFFICER EVEILLARD: Yes.
- MR. MEIKLEJOHN: Okay. Offer as Exhibit 2, collective
- 14 bargaining agreement between Oregon State Board of Higher
- 15 Education and the Coalition of Graduate Employees AFT.
- 16 (Petitioner's P-2 marked.)
- 17 MR. MEIKLEJOHN: Exhibit 3 we offer an agreement between
- 18 the Regents of the University of Michigan and Graduate
- 19 Employees Organization, affiliated with the AFG.
- 20 (Petitioner's P-3 marked.)
- 21 MR. MEIKLEJOHN: I should be marking this. Okay, what am
- 22 I up to, 4?
- 23 MR. BRILL: Three.
- MR. MEIKLEJOHN: What number did I just say?
- 25 HEARING OFFICER EVEILLARD: You're up to 5.

- 1 COURT REPORTER: Number 4.
- 2 MR. MEIKLEJOHN: This next one's 5? Okay, thank you.
- 3 Number 5 we move the introduction of a --
- 4 COURT REPORTER: He was on 3.
- 5 HEARING OFFICER EVEILLARD: No. The University of New
- 6 Jersey is Number 1. Oregon is Number 2. Michigan is Number 3.
- 7 MR. MEIKLEJOHN: Right, so this is 4.
- 8 HEARING OFFICER EVEILLARD: Yeah.
- 9 COURT REPORTER: Four.
- 10 HEARING OFFICER EVEILLARD: I'm sorry.
- 11 MR. MEIKLEJOHN: That's okay.
- 12 MR. PLUM: I thought Rutgers was --
- 13 MR. MEIKLEJOHN: Rutgers is New Jersey.
- 14 MR. PLUM: I know that.
- MR. MEIKLEJOHN: Four is an agreement between The Board of
- 16 Trustees of the University of Illinois and Graduate Employees
- 17 Organization, GEO Local 6267, affiliated with the AFT.
- 18 (Petitioner's P-4 marked.)
- 19 MR. MEIKLEJOHN: Petitioner's 5 is a collective bargaining
- 20 agreement between the University of Oregon and Graduate
- 21 Teaching Fellows Federation AFT.
- 22 (Petitioner's P-5 marked.)
- MR. MEIKLEJOHN: Petitioner's 6 is a collective bargaining
- 24 agreement between Florida State University and United Faculty
- 25 of Florida, Florida State University Graduate Assistants

- 1 United.
- 2 (Petitioner's P-6 marked.)
- MR. MEIKLEJOHN: Petitioner's Exhibit 7 is an agreement
- 4 between University of Florida Board of Trustees and Graduate
- 5 Assistants United, United Faculty of Florida.
- 6 (Petitioner's P-7 marked.)
- 7 MR. MEIKLEJOHN: Petitioner's 8 is an agreement between
- 8 City University of New York and Professional Staff Congress
- 9 CUNY.
- 10 (Petitioner's P-8 marked.)
- 11 MR. MEIKLEJOHN: Nine is the collective bargaining
- 12 agreement between The Board of Trustees of the California State
- 13 University and the United Auto Workers.
- 14 (Petitioner's P-9 marked.)
- MR. MEIKLEJOHN: Ten is an agreement between Graduate
- 16 Employee Organization Local 2322 UAW and the University of
- 17 Massachusetts at Amherst.
- 18 (Petitioner's P-10 marked.)
- 19 MR. MEIKLEJOHN: Petitioner's Exhibit 11 is a collective
- 20 bargaining agreement between The Board of Regents of the
- 21 University of Washington and UAW Local 4121, Academic Student
- 22 Employees.
- 23 (Petitioner's P-11 marked.)
- MR. MEIKLEJOHN: And Petitioner's Exhibit 12, we move the
- 25 introduction of an agreement between The Regents of the

- 1 University of California and the International Union, UAW
- 2 Academic Student Employee Unit.
- 4 MR. MEIKLEJOHN: And I move the introduction of those
- 5 documents for the purposes that I've outlined. I think the
- 6 pattern is relevant. And it is certainly evidence that we
- 7 would seek to rely upon to argue that Brown was wrongly
- 8 decided.
- 9 HEARING OFFICER EVEILLARD: Any objections?
- 10 MR. PLUM: Yeah.
- 11 MR. BRILL: Yes, we object.
- 12 HEARING OFFICER EVEILLARD: Okay. What's the basis of
- 13 your objection?
- 14 MR. PLUM: So as we've just heard in the statements that
- 15 both sides delivered, the issue or the principle issue in this
- 16 case is whether the students that Petitioner seeks to represent
- 17 are employees under the National Labor Relations Act. And in
- 18 order to decide that, which has already been decided, but in
- 19 order to create a record so that an argument can be made that
- 20 Brown should be overruled, we're going to have many days of
- 21 testimony that's going to -- that will focus on what do these
- 22 folks do? How do they spend their time? What's the nature of
- 23 their -- their particular relationship with Columbia
- 24 University? And there will be detailed facts elicited by each
- 25 side, in the one had to demonstrate that those particular facts

- 1 and the particular relationship that's at issue is more like an
- 2 employee, according to the Petitioner, or the fundamental, from
- 3 our perspective, from the University's perspective that the
- 4 fundamental connection that we have with these folks is as
- 5 students.
- 6 If that's the issue that's before us or the principle
- 7 issue that's before us, we frankly see -- we can't even
- 8 conceive -- this is not one of those close questions in our
- 9 minds, we can't conceive of why it's relevant.
- 10 Whether there is or isn't a growing pattern, to use
- 11 counsel's words, in the public sector under entirely different
- 12 circumstances and entirely different legal systems or
- 13 principles, why if in fact these 12 represent a growing pattern
- 14 in the public sector, which I don't know whether, you know, 12
- 15 examples among the -- I don't know, how many universities
- 16 are -- public universities are there? Hundreds? Thousands?
- 17 So this may or may not be a growing pattern. But even if it is
- 18 a growing pattern, we're struggling to see the conceivable
- 19 relationship between these collective bargaining agreements or
- 20 the existence of these collective bargaining agreements and
- 21 whether the people that the Petitioner seeks to represent at
- 22 Columbia are or aren't employees under the National Labor
- 23 Relations Act.
- 24 So it's kind of glib to say that there's a growing pattern
- 25 and that somehow relates to this case.

- 1 Certainly, in Brown the -- you know, the Board made the
- 2 point that the fact that some unions that are public employee
- 3 unions, that was certainly deemed to be irrelevant to the
- 4 Board's determination in Brown. And I think it's notable that
- 5 we don't know anything about the circumstances or the standards
- 6 under which these various groups of students were treated as
- 7 employees. Whether it was just a private recognition, or
- 8 whether as in California you have a specific statutory
- 9 framework that gives students the right to organize in public
- 10 universities.
- 11 So I don't think that there's been any showing by the
- 12 Petitioner of how this is relevant.
- 13 HEARING OFFICER EVEILLARD: Do you need to put in any
- 14 evidence discussing these collective bargaining agreements?
- MR. MEIKLEJOHN: I don't plan to. I mean, I will
- 16 represent I could put on a witness to testify that these --
- 17 some of these are what they are on their face. And but the
- 18 others are publically available documents.
- 19 MR. PLUM: Yeah, but --
- 20 MR. MEIKLEJOHN: The -- that, I think, goes to the -- I
- 21 mean, as I understand counsel's objection, it goes to the
- 22 relevance of the documents. And I don't think I need to put on
- 23 testimony to establish that they're relevant. You know, I --
- 24 HEARING OFFICER EVEILLARD: I'm not sure how they're
- 25 relevant, though.

- 1 MR. MEIKLEJOHN: The argument -- I don't think I need
- 2 testimony. The argument is that they're relevant because they
- 3 show the collective bargaining agreement (sic) is taking place
- 4 in the public sector.
- I think a lot of the points that counsel makes may go to
- 6 the weight of that evidence. But ultimately, the fact that
- 7 there is collective bargaining going on in the public sector is
- 8 a factor that the Board should be entitled to weigh and decide;
- 9 is this relevant? Is this something that we want to look at to
- 10 decide whether the evils speculated upon by the Board in -- in
- 11 the Brown decision are the boogey-man that they fear.
- 12 But the --
- 13 MR. PLUM: The evils -- oh, I'm sorry.
- 14 MR. MEIKLEJOHN: -- you know, the -- you know, I don't
- 15 think it's necessary to bring in witnesses from all of these
- 16 schools to testify that these are, in fact, the collective
- 17 bargaining agreements. I don't think that is the issue that's
- 18 being raised by counsel. The issue they're raising is should
- 19 the Board rely upon this? And we just would like to have that
- 20 evidence in front of the Board so they can make that
- 21 determination.
- MR. PLUM: Well, I just have to --
- 23 HEARING OFFICER EVEILLARD: I'm just concerned about
- 24 how -- I'm just concerned about what the Board could glean from
- 25 just the collective bargaining agreements without anything

- 1 else.
- MR. PLUM: Well, that's exactly right, because you know,
- 3 I -- I do want to emphasize that despite everything that's been
- 4 said, there's been no real articulation of relevance. You
- 5 know, what is the relevance to the issue that's in front of us
- 6 of the fact that these documents exist, right?
- 7 But I think your point was the point that I was just about
- 8 to make; if these documents are admitted, we're going to have
- 9 to put on testimony to demonstrate whether they're -- whether
- 10 these collective bargaining agreements do or don't represent
- 11 evils, or what their circumstances of origin were.
- 12 The fact that a collective bargaining agreement exists,
- 13 anybody who bargains for a living or often, as I do, knows that
- 14 the fact that a collective bargaining agreement exists doesn't
- 15 mean that it's not problematic for academic freedom or anything
- 16 else.
- 17 So if Counsel is trying to, by putting in this evidence,
- 18 signal to the Board, look, it's not a problem. Collective
- 19 bargaining is great. It doesn't intrude upon academic freedom.
- 20 Well, I don't know. If we call someone from the University of
- 21 Michigan, we may find out something quite the contrary. And I
- 22 think that's the inference that Counsel wants to create. We
- 23 would be entitled to put on witnesses to rebut that inference.
- 24 And we would have to.
- I think in Oregon it was just a big strike.

- 1 HEARING OFFICER EVEILLARD: Anything else?
- MR. MEIKLEJOHN: I just -- I mean I would just -- I think
- 3 that those arguments go to the weight and not to the
- 4 admissibility.
- 5 MR. PLUM: Well, they also go to the guestion of what kind
- 6 of hearing we're going to have.
- 7 HEARING OFFICER EVEILLARD: I'm going to reserve making a
- 8 decision until Thursday morning.
- 9 MR. PLUM: Fair enough.
- 10 HEARING OFFICER EVEILLARD: I will send you an e-mail
- 11 giving you a head's up ahead of time, hopefully. So if you
- 12 just want to appeal, you'll have that right.
- MR. MEIKLEJOHN: Oh, okay.
- MR. PLUM: Thank you. We appreciate that.
- 15 HEARING OFFICER EVEILLARD: Anything else?
- 16 MR. MEIKLEJOHN: Could I just have two minutes to talk to
- 17 Mr. --
- 18 HEARING OFFICER EVEILLARD: Okay. Off the record.
- 19 (Whereupon, a brief recess was taken.)
- 20 HEARING OFFICER EVEILLARD: Back on the record.
- 21 Any other documents being offered today?
- MR. MEIKLEJOHN: No.
- MR. PLUM: No. We have a witness coming on Thursday. Can
- 24 you add him to the letter?
- 25 HEARING OFFICER EVEILLARD: You sent it via e-mail?

- 1 MR. BRILL: I sent you an e-mail for Dr. --
- 2 HEARING OFFICER EVEILLARD: I've just got to get it
- 3 stamped and then I'll e-mail it back to you.
- 4 MR. BRILL: Okay, great. Thank you.
- 5 MR. PLUM: That was great, by the way.
- 6 HEARING OFFICER EVEILLARD: Yeah.
- 7 MR. PLUM: Yeah, that was great. It was like the best
- 8 thing that's happened to me in this building.
- 9 MR. BRILL: Also, I mean, especially at lunchtime, we
- 10 never --
- MR. MEIKLEJOHN: This is all on the record, right?
- 12 MR. BRILL: Oh.
- 13 HEARING OFFICER EVEILLARD: Any other documents?
- 14 COURT REPORTER: We are on the record.
- 15 HEARING OFFICER EVEILLARD: Yes.
- 16 MR. MEIKLEJOHN: No. Nothing else at this time.
- 17 HEARING OFFICER EVEILLARD: Okay. Anything else further
- 18 for today?
- 19 MR. BRILL: No.
- 20 MR. PLUM: Nothing further.
- 21 HEARING OFFICER EVEILLARD: Okay. So we are adjourned
- 22 until 9:30 on Thursday, April 2nd. Thank you.
- 23 (Whereupon, at 11:45 a.m., the hearing in the above-entitled
- 24 matter was concluded.)

$\underline{C} \ \underline{E} \ \underline{R} \ \underline{T} \ \underline{I} \ \underline{F} \ \underline{I} \ \underline{C} \ \underline{A} \ \underline{T} \ \underline{E}$

This is to certify that the attached proceedings done before the NATIONAL LABOR RELATIONS BOARD REGION TWO

In the Matter of:

THE TRUSTEES OF COLUMBIA UNIVERSITY IN THE CITY OF NEW YORK,

Employer,

and

GRADUATE WORKERS OF COLUMBIA -GWA, UAW,

Petitioner.

Case No.: 2-RC-143012

Date: March 31, 2015

Place: New York, New York

Were held as therein appears, and that this is the original transcript thereof for the files of the Board

Official Reporter